

September 25, 2013

City of Mishawaka 2014 Action Plan – Draft



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Annual Action Plan

The CPMP Annual Action Plan includes the SF 424 and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations.

Narrative Responses

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Annual Action Plan includes the <u>SF 424</u> and is due every year no less than 45 days prior to the start of the grantee's program year start date. HUD does not accept plans between August 15 and November 15.

Executive Summary 91.220(b)

1. The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

The City of Mishawaka is an "entitlement city," determined by the U.S. Department of Housing and Urban Development (HUD) and receives community development funding. Entitlement Cities receive this funding based on a complex formula calculating various factors, including the total population, the percentage of pre-1940's housing stock and the number of people living in poverty. The City of Mishawaka is one of the smallest cities in Indiana to receive funding directly from HUD. Cities and towns smaller in population must go to the State of Indiana to receive this funding. The funding the City of Mishawaka receives is the Community Development Block Grant or CDBG.

Entitlement Cities must develop a five-year Consolidated Plan to outline the community's needs and strategies to address the needs in the community. The Consolidated Plan must review a wide-range of community items, including public infrastructure, public facilities, social services, housing affordability, housing conditions, parks, employment opportunities, business attraction and public housing. After assessing the community's needs, the City of Mishawaka must outline goals to achieve in the years covered by the plan. The City of Mishawaka partnered with the City of South Bend and the St. Joseph Housing Consortium to write the current Consolidated Plan and it covers the years 2010-2014. The goals listed below are from the 2010-2014 Consolidated Plan.

Category	Strategy	Type of Program
Housing	Direct Homeownership Assistance	First Time Homebuyer
Housing	Direct Homeownership Assistance	Lease to Own
Housing	Indirect Homeownership Assistance	Habitat for Humanity Partnership
Housing	Minor Owner-Occupied Home Rehabilitation	Summer of Service
Housing	Support Code Enforcement	Department of Code Enforcement
General Community	Acquisition of	Spot Blight Elimination/Intent to
Development	Real/Vacant/Blighted Property	Rebuild
General Community	Clearance and Demolition of	Spot Blight
Development	Unsafe Sites	Elimination/Demolition
General Community Development	Provide Funding for Street Improvements	Department of Engineering
General Community Development	Provide funding for Sidewalks	Department of Engineering
Public and Social	Provide Funding for Public	Various Local Social Service
Services	Services	Programs

Each year the City of Mishawaka receives an allocation of CDBG funding. In 2014, the City of Mishawaka expects to receive a CDBG allocation of \$470,458 and expect to collect \$65,000 program income. While not currently on hand, the program income the City of Mishawaka will collect in 2014 will be funneled back into CDBG eligible housing projects.

The City of Mishawaka also receives an allocation of HOME funding from the St. Joseph Housing Consortium. The HOME Investment Partnerships Program is another grant from HUD and is administered by the City of South Bend on behalf of the St. Joseph Housing Consortium. HOME funds can only spent on affordable housing projects, such as homeownership or rental opportunities.

The City of Mishawaka will utilize the chart above to guide its funding allocations to improve the community in 2014. The allocation and funding will cover projects occurring from January 1, 2014 until December 31, 2014. This is the last year of the current Consolidated Plan.

Citizen Participation 91.220(b)

- 2. Provide a summary of the citizen participation and consultation process (including efforts to broaden public participation in the development of the plan.
- 3. Provide a summary of citizen comments or views on the plan.
- 4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

The citizen participation process for the 2014 Action Plan included many facets of communication, public meetings, private consultations with stakeholders and an open public comment period. The Cities of Mishawaka and South Bend conducted public meetings in July to present ideas and projects for possible funding. The two meetings had the same agenda but were held at different locations and at different times of day to accommodate a variety of schedules.

Notices for the meetings are included in Appendix A. The notices were published in the South Bend Tribune. Stakeholders from local service providers and advocacy groups made up the primary attenders. Attendance remained unchanged from the previous year. Staff held meetings on the following dates:

Date	Time	Location	# of Attendees
July 10, 2013	2:30 PM	Mishawaka	6
July 10, 2013	5:30 PM	South Bend	×

The City of Mishawaka released a draft copy of this document for public comment on September 25, 2013. Copies were available on the City's website as well as in the all public libraries and the City of Mishawka Development Department office. Comments from the consultations and the public are included as part of Appendix B.

Resources 91.220(c)(1) and (c)(2)

- 5. Identify the federal, state, and local resources (including program income) the jurisdiction expects to receive to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.
- 6. Explain how federal funds will leverage resources from private and non-federal public sources.

The City of Mishawaka is located within St. Joseph County, Indiana. St. Joseph County is located along the Michigan/Indiana border and is one of the largest counties in Indiana, covering 467 square miles. It has a mix of rural and urban amenities and is home to eight colleges, including the University of Notre Dame. Mishawaka is what the U.S. Department of Housing and Urban Development (HUD) calls an entitlement city because the City receives an allocation of the Community Development Block Grant (CDBG) funds each year. Funding resources from HUD are allocated to the cities based on formulas calculating data from the U.S. Census, including the need in the community, the general population numbers, the number of pre-1940's housing stock, and other general information.

The City of Mishawaka is directly east of the City of South Bend, home of the University of Notre Dame. Together, these cities and St. Joseph County form the St. Joseph County Housing Consortium. The consortium shares an annual allocation of HOME Investment Partnerships Program (HOME) dollars. The staff at the City of South Bend is responsible for the implementation and administration of the HOME funds at the behest of the St. Joseph County Housing Consortium. All further information regarding the HOME grant will be discussed in the Action Plan published by the City of South Bend.

The City of Mishawaka has a fiscal year that begins January 1st and ends December 31st. The 2014 allocation will begin funding projects at the beginning of the calendar year. However, the federal budget has been delayed in previous years and many projects do not get underway until early summer. The 2014 fiscal year may follow this same patter. Either way, this document will serve as a guideline for how the City of Mishawaka will spend those dollars in 2014.

Table I-I shows the types of grants allotted by the City of Mishawaka, the expected amount, and eligible uses. In 2013, annual allocation was \$470,458. The allocation has steadily varied over the years with an increase from 2012 to 2013. With the federal budget sequester requirements and the 2014 federal budget still undecided, the City of Mishawaka will estimate a flat allocation for 2014 with the ability to amend the individual project allocations as the federal funding allocations are finalized.

Table I-I: Annual Allocations of Grant Dollars for the City of Mishawaka, 2014.

Source	Eligible Use	2014 Estimated Allocation	2010-2013 Allocations Total
	Supply decent/housing,		
	expand economic		
	opportunities, and		
	provide services for		
CDBG.	persons earning 80	\$470,458	\$1,982,849
	percent or less of		
	median family income		
	Eliminate slum and		
100	blight		

In addition to the annual allocation, the City of Mishawaka utilizes program income. Program income comes from the sale of houses renovated with CDBG dollars and sold to homeowners. The income that comes back from these sales can go back into CDBG eligible activities, such as renovations to more homes. For the start of the 2014 fiscal year, the City of Mishawaka will not have any program income to utilize. However, the City of Mishawaka expects to collect \$65,000 of program income in 2014 and those funds will be allocated to CDBG eligible housing activities.

Social service providers, including those who serve the homeless and people living with HIV/AIDS, rely on other sources of funding. The United Way of St. Joseph County provides 23 agencies with financial support and partners with 13 partner/collaboration agencies to provide services in the community. Some of those agencies also apply to

the State of Indiana for other resources, many of which also come from the U.S. Department of Housing and Urban Development. However, agencies must submit competitive applications to receive these funds over other agencies throughout the state of Indiana. For many of the social service agencies, the total funding they will acquire over the next year will exceed \$2 million of private and public resources.

Annual Objectives 91.220(c)(3)

*If not using the CPMP Tool: Complete and submit Table 3A.

Goals and objectives to be carried out during the action plan period are

indicated by placing a check in the following boxes. **Objective Category: Objective Category: Objective Category** \boxtimes **Expanded Economic Expanded Economic Decent Housing Opportunities Opportunities** Which includes: Which includes: Which includes: job creation and retention assisting homeless persons 冈 Improving the safety and livability of neighborhoods obtain affordable housing establishment, stabilization eliminating blighting assisting persons at risk of and expansion of small becoming homeless influences and the business (including microdeterioration of property businesses) and facilities the provision of public increasing the access to X retaining the affordable X services concerned with quality public and private housing stock employment facilities the provision of jobs to reducing the isolation of increasing the availability of X low-income persons living income groups within areas affordable permanent in areas affected by those through spatial housing in standard programs and activities deconcentration of housing condition to low-income and under programs covered opportunities for lower moderate-income families, income persons and the by the plan particularly to members of revitalization of disadvantaged minorities deteriorating without discrimination on the basis of race, color, neighborhoods religion, sex, national origin, familial status, or disability availability of mortgage increasing the supply of restoring and preserving financing for low income properties of special supportive housing which persons at reasonable historic, architectural, or includes structural features aesthetic value rates using nonand services to enable discriminatory lending persons with special needs practices (including persons with HIV/ADOS) to live in dignity and independence access to capital and credit providing affordable housing conserving energy for development activities resources and use of that is accessible to job that promote the longrenewable energy sources opportunities term economic social viability of the community

7. Provide a summary of specific objectives that will be addressed during the program year.

The goals set in the 2010-2014 Consolidated Plan cover the City of Mishawaka as well as the City of South Bend and the St. Joseph Housing Consortium. For the purpose of this document, the strategies listed are only those for which the City of Mishawaka will be administratively responsible. The objectives and goals will be addressed with the 2014 allotment of CDBG dollars. The one-year goal will be obtainable if the allocation remains level at \$470,458.

^{*}If using the CPMP Tool: Complete and submit the Summary of Specific Annual Objectives Worksheets or Summaries.xls

Objective categories and outcomes have been pre-selected for the City of Mishawaka by HUD. There are three objective categories and three outcome categories. The three objective categories are:

- 1. Providing decent housing
- 2. Creating a suitable living environment
- 3. Creating economic opportunities

The three outcomes are:

- 1. Improving availability or accessibility of units or services
- 2. Improving affordability not just of housing but also of other services
- 3. Improving sustainability by promoting viable communities

Every goal, strategy and project must meet one of the above objectives and outcomes. The goals and strategies on the next pages show the one-year measurable outcome under the above HUD measurements for the 2014 fiscal year.

Strategy	Type of Program	Objective	Outcome
Direct Homeownership Assistance	First Time Homebuyer	Decent Housing	Improving Affordability
Direct Homeownership Assistance	Lease to Own	Decent Housing	Improving Availability
Indirect Homeownership Assistance	Habitat for Humanity Partnership	Decent Housing	Improving Availability
Minor Owner- Occupied Home Rehabilitation	Summer of Service	Decent Housing	Improving Sustainability
Support Code Enforcement	Department of Code Enforcement	Decent Housing	Improving Sustainability
Acquisition of Real/Vacant/Blighted Property	Spot Blight Elimination/Intent to Rebuild	Creating a suitable living environment	Improving sustainability

Strategy	Type of Program	Objective	Outcome
Clearance and	Spot Blight	Creating a suitable	Improving
Demolition of Unsafe	Elimination/Demoliti	living environment	sustainability
Sites	on		
Provide Funding for	Department of	Creating a suitable	Improving
Street Improvements	Engineering	living environment	sustainability
Provide funding for	Department of	Creating a suitable	Improving
Sidewalks	Engineering	living environment	sustainability
Provide Funding for	Various Local Social	Creating a suitable	Improving
Public Services	Service Programs	living environment	availability

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Description of Activities 91.220(d) and (e)

- *If not using the CPMP Tool: Complete and submit Table 3C
- *If using the CPMP Tool: Complete and submit the Projects Worksheets and the Summaries Table.
- 8. Provide a summary of the eligible programs or activities that will take place during the program year to address the priority needs and specific objectives identified in the strategic plan.

Describe the outcome measures for activities in accordance with Federal Register Notice dated March 7, 2006, i.e., general objective category (decent housing, suitable living environment, economic opportunity) and general outcome category (availability/accessibility, affordability, sustainability).

The City of Mishawaka will complete the following projects in 2014. Awards for these projects are subject to change from the public comment period and approval by the City of Mishawaka. Complete project worksheets are included as Appendix C.

Organization	2014 Funding	Objective Category	Outcome Category
Public Services	\$70,500		·
Penn Township Food Pantry	\$10,000	Sustainable Living Environment	Availability/ Accessibility
YWCA – Domestic Violence Shelter	\$8,500	Sustainable Living Environment	Availability/ Accessibility
Real Services – Older Adult Crime Victim Program	\$6,500	Sustainable Living Environment	Sustainability
Real Services – Adult Guardianship	\$6,500	Sustainable Living Environment	Sustainability
Boys and Girls Club	\$39,000	Sustainable Living Environment	Availability/ Accessibility

Organization	2014 Funding	Objective Category	Outcome Category
Administration and Fair Housing	\$94,091		<u> </u>
City of Mishawaka - Administration	\$82,091	N/A	N/A
South Bend Human Rights		Sustainable	_
Commission – Fair Housing	\$2,000	Living	Sustainability
Workshop		Environment	
South Bend Planning and Admin	\$5,000	N/A	N/A
South Bend Human Rights		Sustainable	
Commission – Fair Housing	\$5,000	Living	Sustainability
Commission – Fair Flousing		Environment	
Housing and Other Community Development	\$305,867		
City of Michawaka Slum/Blight		Sustainable	
City of Mishawaka – Slum/Blight Intent to Rebuild	\$159,586	Living	Sustainability
Illient to Kepuild		Environment	
City of Mishawaka Clearance and		Sustainable	
Demolition	\$30,000	Living	Sustainability
		Environment	
City of Mishawaka Public		Sustainable	
Infrastructure	\$67,781	Living	Sustainability
- Introduction		Environment	
City of Mishawaka – Wheelchair		Improving	
Ramp Program	\$5,500	Decent	Sustainability
		Housing	
City of Mishawaka – Self Sufficiency		Improving	
Homeownership Program	\$25,000	Decent	Affordability
		Housing	
City of Mishawaka – Summer of		Improving	
Service	\$18,000	Decent	Sustainability
	<u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>	Housing	To 1000 100 100 100 100 100 100 100 100 1

Geographic Distribution/Allocation Priorities 91.220(d) and (f)

- 9. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.
- 10. Describe the reasons for the allocation priorities, the rationale for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) during the next year, and identify any obstacles to addressing underserved needs.

According to the 2010 Census, St. Joseph County was home to 266,931 individuals. That is a 8.04 percent increase from the 1990 census. South Bend, the neighboring city to the west and county seat for St. Joseph County actually saw a decrease in population over the past two decades. The City of Mishawaka experienced significant growth, with a 13.24 percent increase over the past 20 years. Table III-I shows the population growth of St. Joseph County and the cities since 1990.

Table III-I:
Estimated
Population by
CDBG City and
County.
Source: U.S.
Census and
STATS Indiana.

	1990	2000	2010	Change from 1990-2010
Mishawaka	42,608	46,557	48,252	13.24%
South Bend	105,511	107,789	101,168	-4.11%
St. Joseph County	247,052	265,559	.266;931	8:04%

The City of Mishawaka plans to continue its focus in the Milburn Boulevard Area. The St. Joseph River on the North, Panama/12th Street on the South, Ironwood Drive on the West and Union Street on the East define the Milburn Boulevard Area. This area contains Census Tracts 101 and 102 with a population of 8,685 residents.

This neighborhood was targeted for several reasons, one of which is the documented economic need in the area. The area has a higher unemployment rate than the City of Mishawaka. In 2011, the unemployment rate for census tract 101 was 14.96 percent and the unemployment rate for census tract 102 was 9.26 percent. Both were higher than the City's unemployment rate of 8.8 percent. Of the total population for the area, 4,945 (56.6%) are considered low-moderate income. 19.16 percent of the population lived at or below the poverty level in 2011.

This is a densely populated area that is largely residential with a mixture of owner occupied homes and rental properties. The U.S. Postal Service reported in September 2010 that an 52 percent of the residential properties were vacant for 12 months prior.

Yet, the homeownership rate for the area is still much higher than the rate for the entire City, 68.47 percent for the targeted area compared to 52.82 percent for the City of Mishawaka. HMDA reports that one quarter of all mortgages in the City of Mishawaka are high-cost mortgages. A high cost mortgage is a mortgage with higher than normal interest rates or fees, typically given to homebuyers with lower incomes or credit issues. Since many of the homeowners, 29.87 percent, in the area have a high cost burden, paying more than 30 percent of their income towards housing cost, the area is prime for housing abandonment or decline.

Figure I-I: Map of the Milburn Boulevard Target Area, City of Mishawaka, Department of Community Development, 2013.



The St. Joseph County Housing Consortium prepared an Analysis of Impediments to Fair Housing (AI) in June, 2010. The AI found no substantial impediments to fair housing, however areas exist where access to housing could be improved:

1. Monitor federal guidelines for measuring income.

- 2. Continue analysis and efforts to expand the partnership of the Human Rights Commission of South Bend to the City of Mishawaka and St. Joseph County.
- Support economic development efforts that improve employment prospects for low- and moderate-income individuals.

CDBG funding for programs is directed to programs and projects that meet the following criteria:

- Meet a goal of the 2010-2014 Consolidated Plan
- Demonstrate a significance of need
- · Serve an eligible area within Mishawaka
- Project or program is eligible under HUD rules
- Create a visual impact in the neighborhood, particularly if an infrastructure project
- Benefits persons at-risk of homelessness or who are homeless
- Benefits a special needs population
- Serves a low to moderate income census tract

Activities and projects that meet all the above criteria receive the highest priority, reducing the amount of funding spent on programs or projects that meet only few or none of the above criteria.

One of the most difficult tasks the City of Mishawaka has is finding adequate funding to meet the underserved needs. The City strives to support as many programs as possible; however, the limited funds they currently receive do not support the demand for services and the many different services those in poverty often need. Funding may be adequate enough to provide some direct services a client, but it may not cover all the services or the administrative expenses that come with providing the services to the client.

Annual Affordable Housing Goals 91.220(g)

- *If not using the CPMP Tool: Complete and submit Table 3B Annual Housing Completion Goals.
- *If using the CPMP Tool: Complete and submit the Table 3B Annual Housing Completion Goals.
- 11. Describe the one-year goals for the number of homeless, non-homeless, and special-needs households to be provided affordable housing using funds made available to the jurisdiction and one-year goals for the number of households to be provided affordable housing through activities that provide rental assistance, production of new units, rehabilitation of existing units, or acquisition of existing units using funds made available to the jurisdiction. The term affordable housing shall be defined in 24 CFR 92.252 for rental housing and 24 CFR 92.254 for homeownership.

The City of Mishawaka will utilize CDBG dollars primarily to sustain affordable housing and to renovate vacant homes for homeownership. The Milburn Boulevard Target Area has a homeownership rate much higher than the rate for the entire City, 68.47 percent for the targeted area compared to 52.82 percent for the City of Mishawaka. HMDA reports that one quarter of all mortgages in the City of Mishawaka are high-cost mortgages. A high cost mortgage is a mortgage with higher than normal interest rates or fees, typically given to homebuyers with lower incomes or credit issues. Since many of the homeowners, 29.87 percent, in the area have a high cost burden, paying more than 30 percent of their income towards housing cost, the area is prime for housing abandonment or decline.

The following are housing goals to be accomplished in the next year. Table 3-B, a required form by HUD, is included as part of Appendix D.

Strategy	Type of Program	Objective	Outcome
Direct Homeownership Assistance	First Time Homebuyer	Decent Housing	Improving Affordability
Direct Homeownership Assistance	Lease to Own	Decent Housing	Improving Availability
Indirect Homeownership Assistance	Habitat for Humanity Partnership	Decent Housing	Improving Availability
Minor Owner- Occupied Home Rehabilitation	Summer of Service	Decent Housing	Improving Sustainability
Support Code Enforcement	Department of Code Enforcement	Decent Housing	Improving Sustainability

Public Housing 91.220(h)

- 12. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.
- 13. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

Public housing was established to provide decent and safe rental housing for eligible low-income families, the elderly, and persons with disabilities. Public housing comes in all sizes and types, from scattered single-family houses to high-rise apartments for elderly families. HUD administers federal aid to local housing agencies (HAs) that manage the housing for low-income residents at rents they can afford. Some housing agencies offer other services to residents in the communities, such as legal help, employment training, youth activities, fair housing counseling and homeownership counseling to name a few.

Despite their close proximity, the Cities of Mishawaka and South Bend have separate public housing agencies. Both housing agencies manage public housing units and voucher programs. Public housing units are communities managed by the public housing agency. The housing agency must maintain the units and manage them as any other apartment complex management company, however, they rents cannot exceed 30 percent of the tenant household income. Whereas the voucher program, more commonly known as Section 8, provides a rental voucher to eligible households to rent anywhere within the City.

According to reports from the United States Department of Housing and Urban Development, Public and Indian Affairs, the Mishawaka Housing Authority operates and manages two (2) communities of 299 units within the City of Mishawaka.

Section 8 vouchers, from the U.S. Department of Housing and Urban Development (HUD) allow households to access housing that would not be affordable to them. The household pays 30 percent of their gross monthly income and the voucher pays the remainder of the rent owed to the landlord. Since the Mishawaka Housing Authority is only allotted an annual amount, a household must "graduate" to self-sufficiency and/or move to another location to free up a voucher for someone. The Mishawaka Housing Authority maintains a waiting list of all households requesting a voucher. The waiting list is currently closed.

The willingness to try new programs to better serve low-income households has enabled the Mishawaka Housing Authority to be a vital part of the affordable housing community. As such, the Mishawaka Housing Authority does not have a troubled status.

Homeless and Special Needs 91.220(i)

- 14. Describe, briefly, the jurisdiction's plan for the investment and use of available resources and describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness.
- 15. Describe specific action steps to address the needs of persons that are not homeless identified in accordance with 91.215(e).

16. Homelessness Prevention—Describe planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

As part of its strategic planning, the St. Joseph County Continuum of Care (CoC) has established the following objectives:

- Create new permanent housing beds for chronically homeless individuals.
- Increase percentage of homeless persons staying in permanent housing over 6 months to at least 77 percent.
- Increase percentage of homeless persons moving from transitional housing to permanent housing to at least 65 percent.
- Increase percentage of persons employed at program exit to at least 20 percent.
- Decrease the number of homeless households with children. To meet these objectives, the CoC is creating goals for the next 1, 5, and 10 years.

The CoC is working toward the following priorities:

- Restructuring the traditional shelter system toward the Housing First model and meeting Hearth Act priorities.
- Focusing on prevention and rapid re-housing activities with HPRP funds.
- Using two distinct approaches, one for situational impoverished homeless individuals and one for the chronically impoverished homeless, to re-house them.
- Reducing the unsheltered or precariously housed population by 50% by 2012.
- Reducing the time spent in transitional housing.

The chronically homeless, severely mentally ill, veterans, persons with HIV/AIDS, victims of domestic violence, and youth will be moved into rapid re-housing options rather than the traditional shelter system; the chronic substance abuse homeless subpopulation will use a traditional shelter model with expanded services and programs. A large-scale permanent housing project for the severely mentally ill is being pursued. The Center for the Homeless is establishing a homeless veterans facility. Homelessness prevention funds will be focused on persons with HIV/AIDS and youth. The CoC is also considering

a facility for the chronically homeless who typically stay outside of the shelter system.

The CoC has identified the following homeless service and housing gaps, presented here in no particular order.

Harm reduction/safe haven housing: Currently there are no housing facilities for those individuals who have yet to achieve sustained recovery from addictions and/or mental illness. The Housing First model is considered best practice nationally, where individuals are not expected to achieve the ultimate goal of recovery before they are stably housed and where supportive services are offered while in residence to help them attain this goal. Research demonstrates that Housing First reduces the overall community burden in caring for these individuals. Permanent Supportive Housing: While there are permanent supportive housing beds available in this community, it is our belief that there are simply not enough beds for all of the homeless individuals who qualify for these units

Prevention for the Precariously Housed: Prevention is also considered best practice nationally, as indicated by the recent HPRP funds being made available to communities. Prevention activities include both financial assistance for utility, rent, and mortgage arrears, 2010-2014 Housing and Community Development Plan 48 financial literacy training, and intensive case management outreach for those individuals and families who experience multiple psychosocial stressors that place them at higher risk for becoming homeless. Emergency Shelter Beds for Women: Presently there are fewer emergency shelter beds available in this community since the last HCD Plan. As funding priorities have shifted from emergency shelter to transitional/permanent housing, beds have been lost; however, anecdotal evidence indicates a growing need for shelter for homeless women. HPRP funds will allow more money to be spent on emergency shelter beds.

Prisoner Reentry Issues: This group is at greater risk of homelessness due to inability to secure employment, as companies are increasingly adopting HR policies that automatically exclude past felons. Studies show strong positive correlations between access to basic needs and reduced rates of recidivism. Local individuals have begun working with the State of Indiana on strategies for the successful re-entry into the community from the criminal justice system.

Housing for Sexual Offenders: Presently, there is no facility within the CoC which may

house those convicted of any sexual offense, leaving those individuals on the street and at greater risk to reoffend. Sex offender housing would not only benefit the individuals, but also the community through increased monitoring and accountability.

Homeless Youth: Youth Service Bureau Street Outreach workers estimate there are nearly 500 young adults (18-22) who are "couch surfing" and at risk of ending up on the street. The individuals who do come into shelter tend to have poorer outcomes, so specialized housing and programming is essential to this subpopulation. An implementation committee is investigating providing units for youth in a facility staffed 24 hours per day and providing related programming. Funding would be provided through the CoC, HPRP, and the Runaway and Homeless Youth Act.

Medically Fragile: Many times, medically fragile people become homeless because they are unable to maintain their own residence, but are not deemed ill enough to warrant skilled nursing care at a long term care facility. Additionally, these individuals often lack the financial resources to pay for long-term care, even if they do qualify.

Discharge Policies: Discharge planning within the community continues to be extremely difficult. While the hospitals and community mental health centers have coordinated plans with the emergency shelter facilities, they are still less than ideal for an individual just released from their care. Additionally, county and state correctional facilities are not coordinating their releases; it is not uncommon to have an individual arrive at a facility with paperwork ordering them into residence when there is no available bed. With the support of the Indiana Housing and Community Development Authority, the CoC has been working with the State Department of Correction and the Department of Child Services to improve the coordination of discharge policies.

The St. Joseph County Continuum of Care has a three-stage plan to end chronic homelessness. The first stage of this plan is to enact a prevention strategy targeted at decreasing the number of people who become homeless. The second stage is to provide interventions to assist those individuals who become homeless in dealing with the issues that caused them to become homeless. The final stage is to re-integrate these individuals back into the community by providing financial and clinical support, job training, counseling, and education.

Key elements of the first stage (decreasing the number of people who become homeless) involve addressing issues such as addiction, education, job skills, and mental illness that are risk factors for becoming homeless. Preventing individuals and families from becoming homeless involves linking service providers in the community to form a "safety net" for low- income persons. This safety net can be utilized to provide interventions (financially, socially, etc.) to persons at risk of becoming homeless. Identifying those persons who become homeless or are on the verge of becoming homeless is critical. We know anecdotally that there are a certain number of individuals who use the revolving doors of hospital emergency rooms, mental health facilities and homeless shelters, utilizing resources provided through Township Trustees, the URC Advocacy Center and faith-based organizations, but avoiding commitment to treatment programs and other supports that might help to end the cycle. Quantifying and identifying these people has been greatly assisted by the implementation of HMIS. Information is shared among service providers and helps to insure continuity of services as well as the coordination of homeless services with mainstream resources. Identifying disabilities, through assessments completed at the time a person uses one of these emergency facilities, is also a major factor in preventing homelessness. If a person enrolls in addictions treatment, mental health treatment, or receives medical care, that person may be able to receive assistance for housing as well.

Perhaps the greatest protection from becoming homeless is education. Research shows an inverse relationship between educational achievement and levels of addiction, income level, teen pregnancy, etc. Communities with strong educational systems lay a strong foundation for homeless prevention. Although we have excellent higher educational institutions in this community, and several agencies provide tutoring and GED classes, most of the undereducated need affordable, short-term certificate-based vocational education. Existing programs are beyond their means.

The second stage involves a continuation of the strategy that has been enacted by this community over the last several years. This strategy has involved broad-based cooperation among service providers in identifying and addressing the causes of homelessness on an individual basis, including elements such as emergency housing, case management, education, job readiness training, counseling, addictions treatment, transitional housing, financial assistance and rental subsidy.

With the support of the 2009 Homelessness Prevention and Rapid Re-Housing (HPRP) funds, the Continuum of Care (CoC) agencies have worked together to design a collaborative process based on referrals and complementary programs and services. One agency will serve as the single point of entry to provide financial assistance and make referrals to other appropriate agency partners. The process will include shelter housing, movement to current ESG or SHP funded agency programs, and working with the CoC to ensure needs are met appropriately per client. Case management services will be available through four agencies to regularly assess the needs of clients. One agency in particular will serve returning prisoners who are homeless.

Major participants in the CoC Planning Committee are representatives of organizations serving the area's homeless housing needs. They include AIDS Ministries/AIDS Assist, The Center for the Homeless, Dismas House, Hope Ministries, Life Treatment Centers, Madison Center, the United Religious Community, Youth Service Bureau, and the YWCA of St. Joseph County. The City of Mishawaka supports the YWCA domestic violence program with annual funding allotments, which will continue in 2014 at their current levels.

Through regular discussion at the CoC Planning Committee, these organizations are able to implement interagency strategies to shelter homeless persons. Examples of interagency coordination include the city's "Weather Amnesty" program, which creates a structure for sheltering homeless people when weather conditions make it unsafe to remain outdoors. All of the city's shelters participate by creating temporary emergency housing resources during the weather amnesty. Another cooperative effort involves the use of rental assistance dollars for homeless persons who qualify for Permanent Supportive Housing. Regardless of which agency the person has been served by, he/she can access rental assistance dollars administered through the Center for the Homeless. Another example of interagency approach is Madison Center's providing staff to do mental status assessments at the homeless shelters. If homeless persons are assessed as having a mental illness, they are provided assistance by one of Madison Center's case managers or referred to other appropriate services.

The CoC Planning Committee also offers a forum to share information. For example, if

various homeless service organizations are having similar difficulties working with an entitlement provider, plans are made to meet with Social Security or Medicaid officials to try to expedite the enrollment process. The Committee also serves as a meeting place where inter-agency problems regarding referrals, miscommunications or perceived service breakdown can be discussed. Since most of the members of the CoC Planning Committee are high-level administrators of their respective organizations, problem solving can take place in an efficacious manner.

The CoC has developed discharge coordination policies for foster care, health care, and mental health systems of care.

Foster Care: The Indiana Division of Child Services case managers are responsible for creating individualized plans for each youth being discharged from foster care. They are responsible for case planning, and reunification conferences with providers including foster parents, birth parents, children (when age appropriate), and Court Appointed Special Advocates. Discharge planning does not include use of McKinney-Vento funded shelters. Youth aging out of foster care receive independent living services that cover areas such as financial independence, educational needs, vocational needs, mental health and substance abuse treatment. The Division of Child Services has a written protocol and partners with appropriate community providers to ensure that youth discharged from foster care are not discharged into the streets.

Health Care: Memorial Hospital and Health Care Systems and St. Joseph Regional Medical Center are the two major health care centers in the community. Both have written protocols concerning the Discharge Planning and Process in place. Discharge planning begins at the time of admission. The protocols state that the social worker/case manager shall provide assistance when identified or requested. Both health care facilities will be meeting with the St. Joseph County Continuum of Care to discuss a better-coordinated discharge plan for homeless or potentially homeless individuals. Future revisions of their policies will specifically address the hospitals not discharging to McKinney-Vento funded shelters.

Mental Health: Madison Center and Hospital have numerous written policies, protocols, and Memorandums of Understanding involving discharge of homeless or potentially

homeless individuals. If this is the case, the protocol instructs the social worker to contact Center for the Homeless and/or other shelters to find out whether the individual is banned, timed-out or needs to go to the grievance board. The social worker also is to administer a STAT urine drug test to establish that the patient has no drugs in his/her system and is able to go to Center for the Homeless per their requirements. Madison Center maintains a Center for the Homeless Discharge Tracking Sheet to track discharges to the center and the sheet is reviewed monthly by the Director of Clinical Services on the last day of the month. A release of information is also available if the patient chooses to utilize Hope Ministries as the next step. MOUs are in existence with both Center for the Homeless and Hope Ministries. Neither the Center for the Homeless or Hope Ministries are recipients of McKinney-Vento funding.

Additional information about the Continuum of Care for St. Joseph County can be found in the City of South Bend 2014 Action Plan. The City of South Bend does receive Emergency Solutions Grant and larger amounts of Community Development Block Grant funding that can go towards shelters serving the homeless neighbors in South Bend.

Barriers to Affordable Housing 91.220(j)

17. Describe the actions that will take place during the next year to remove barriers to affordable housing.

To help the community as a whole overcome the barriers to affordable housing development and also maximize the impact in the community, the City of Mishawaka will strive to:

- Acquire property for new, infill housing and residential development
- Attract for-profit developers to partner with not for profit housing development agencies.
- Attract additional subsidy to assist with development for extremely low income households to maximize long term financial feasibility of affordable housing
- Support infrastructure development in targeted neighborhoods, addressing design requirements and lowering costs of building homes by private developers

Other Actions 91.220(k)

- 18. Describe the actions that will take place during the next year to address obstacles to meeting underserved needs, foster and maintain affordable housing, evaluate and reduce the number of housing units containing lead-based paint hazards, reduce the number of poverty-level families develop institutional structure, enhance coordination between public and private agencies (see 91.215(a), (b), (i), (j), (k), and (l)).
- 19. Describe the actions to coordinate its housing strategy with local and regional transportation planning strategies to ensure to the extent practicable that residents of affordable housing have access to public transportation.

The City of Mishawaka will utilize the Community Development Block Grant to address the general community development needs. The primary use of these funds will be to help the economic recovery of the area and to upgrade infrastructure in the community. The following are goals and strategies to address the general community development needs.

Strategy	Type of Program	Objective	Outcome
Clearance and Demolition of Unsafe	Spot Blight Elimination/Demoliti	Creating a suitable living environment	Improving sustainability
Sites	on		
Provide Funding for	Department of	Creating a suitable	Improving
Street Improvements	Engineering	living environment	sustainability
Provide funding for	Department of	Creating a suitable	Improving
Sidewalks	Engineering	living environment	sustainability
Provide Funding for	Various Local Social	Creating a suitable	Improving
Public Services	Service Programs	living environment	availability

The City of Mishawaka, in partnership with the City of South Bend, will facilitate fair housing in the community. The City of South Bend offers a fair housing workshop once per year and supports a Human Rights Commission. Any person who has been discriminated against in housing in South Bend or Mishawaka may file a complaint with the South Bend Human Rights Commission at the Commissions office located at 301 South St. Louis Blvd., South Bend, Indiana. A complaint must be filed within 1 year from the date of the occurrence of the alleged discriminatory practice. The Commission's staff will provide assistance in drafting and filing charges. Complaints will be notarized by the Commission staff at no cost to the charging party and in many cases, complaints may be filed under both local and federal law. The City of Mishawaka will support the City of South Bend and its fair housing initiatives for the entire community with \$7,000 of 2014 funding.

PROGRAM SPECIFIC REQUIREMENTS

CDBG 91.220(I)(1)

- 1. Identify program income expected to be received during the program year, including:
 - amount expected to be generated by and deposited to revolving loan funds;
 - total amount expected to be received from each new float-funded activity included in this plan; and
 - amount expected to be received during the current program year from a float-funded activity described in a prior statement or plan.
- 2. Program income received in the preceding program year that has not been included in a statement or plan.
- 3. Proceeds from Section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in its strategic plan.
- 4. Surplus funds from any urban renewal settlement for community development and housing activities.
- 5. Any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.
- 6. Income from float-funded activities.
- 7. Urgent need activities, only if the jurisdiction certifies.
- 8. Estimated amount of CDBG funds that will be used for activities that benefit persons of low- and moderate income.

The City of Mishawaka expects to receive \$470,458 based on the HUD estimates. This is based on a funding history over the past five years, particularly the 2013 fiscal year funding levels. Funding for the 2014 fiscal year will depend on passage of a full year appropriation to the U.S. Department of Housing and Urban Development (HUD) by the U.S. Congress. Overall, since the beginning of the Consolidated Planning period in 2010, the funding has decreased by 20.7 percent. That is a typical decrease and common among other entitlement cities located in the State of Indiana.

Program	2010 Funding	2014 Funding	% Change
CDBG	\$593,794	\$470,458	-20.7:0%

Over the past four years, the City of Mishawaka and its service providers have adjusted to this gradual decrease by using program income or finding other resources. The City of Mishawaka also experienced an influx of community development funding via the Neighborhood Stabilization Program (NSP). These funds, triple the annual allocation, enabled the City of Mishawaka to take on additional housing development projects. Many of the initial projects are only now being completed after receiving the funding in 2010. As a result, much of the CDBG allocation from previous years, while designated for certain projects, still remains unspent.

The City of West Lafayette approved the following activities and projects for the 2014 fiscal year. 70 percent of the activities benefit low to moderate-income households and individuals, or those earning less than 80 percent of the area median income. For a family of four, the household earns less than \$46,700 per year. City Consultants and Research, LLC has included the needs addressed in the tables to show how each of the projects helps the community.

Organization	2014 Funding	Need Addressed/Specific Objective
Public Services	\$70,500	
Penn Township Food Pantry	\$10,000	Support social service programs that help low to moderate income households
YWCA Domestic Violence Shelter	\$8,500	Support programs for the homeless or people at-risk of homelessness
Real Services – Older Adult Crime Victim Program	\$6,500	Support social service programs that help low to moderate income households
Real Services – Adult Guardianship	\$6,500	Support social service programs that help low to moderate income households
Boys and Girls Club	\$39,000	Support social service programs that help low to moderate income households

Organization	2014 Funding	Need Addressed/Specific Objective
Administration and Fair Housing	\$94,091	
City of Mishawaka - Administration	\$82,091	N/A
South Bend Human Rights		
Commission – <i>Fair Housing</i>	\$2,000	Sustainable Living Environment
Workshop		
South Bend Planning and Admin	\$5,000	N/A
South Bend Human Rights	\$5,000	Sustainable Living Environment
Commission – Fair Housing		
Housing and Other Community	\$305,867	
Development	\$303,007	
City of Mishawaka – Slum/Blight	\$159,586	Remediate and redevelop unsafe
Intent to Rebuild		sites
City of Mishawaka – Clearance and	\$30,000	Remediate and clear unsafe sites
Demolition	Ψου,ουσ	
City of Mishawaka – Public		Improve quality of public
Infrastructure	\$67,781	improvements for low to moderate
Imastructure		income households
City of Mishawaka – Wheelchair	\$5,500	Create a suitable living environment
Ramp Program		for the disabled
City of Mishawaka – Self Sufficiency Homeownership Program	\$25,000	Increase the availability of affordable
		homeownership opportunities through
		down payment assistance
City of Mishawaka – Summer of Service	\$18,000	Increase the availability of affordable
		homeownership opportunities through
		renovation of vacant homes and repair
		projects
		Projecto

HOME 91.220(I)(1)

- 1. Describe other forms of investment. (See Section 92.205)
 If grantee (PJ) plans to use HOME funds for homebuyers, did they state the guidelines of resale or recapture, as required in 92.254.
- 2. If grantee (PJ) plans to use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds, state its refinancing guidelines required under 24 CFR 92.206(b).
- 3. Resale Provisions -- For homeownership activities, describe its resale or recapture guidelines that ensure the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4).

4. HOME Tenant-Based Rental Assistance -- Describe the local market conditions that led to the use of a HOME funds for tenant based rental assistance program.

If the tenant based rental assistance program is targeted to or provides a preference for a special needs group, that group must be identified in the Consolidated Plan as having an unmet need and show the preference is needed to narrow the gap in benefits and services received by this population.

- 5. If a participating jurisdiction intends to use forms of investment other than those described in 24 CFR 92.205(b), describe these forms of investment.
- 6. Describe the policy and procedures it will follow to affirmatively market housing containing five or more HOME-assisted units.
- 7. Describe actions taken to establish and oversee a minority outreach program within its jurisdiction to ensure inclusion, to the maximum extent possible, of minority and women, and entities owned by minorities and women, including without limitation, real estate firms, construction firms, appraisal firms, management firms, financial institutions, investment banking firms, underwriters, accountants, and providers of legal services, in all contracts, entered into by the participating jurisdiction with such persons or entities, public and private, in order to facilitate the activities of the participating jurisdiction to provide affordable housing under the HOME program or any other Federal housing law applicable to such jurisdiction.
- 8. If a jurisdiction intends to use HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds, state its financing quidelines required under 24 CFR 92.206(b).

The City of South Bend administers all HOME funds on behalf the City of Mishawka and the entire St. Joseph Housing Consortium. All HOME questions are answered in the City of South Bend 2014 Action Plan.

HOPWA 91.220(I)(3)

1. One year goals for the number of households to be provided housing through the use of HOPWA activities for: short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family, tenant-based rental assistance, units provided in housing facilities that are being developed, leased, or operated.

The City of Mishawaka does not receive HOPWA funds.

OTHER NARRATIVES AND ATTACHMENTS

Include any action plan information that was not covered by a narrative in any other section. If optional tables are not used, provide comparable information that is required by consolidated plan regulations.

Monitoring

Monitoring assures that recipients of federal funds are in compliance with local objectives and federal program requirements. The intent and objective of the City is to work cooperatively with contractors and sub-recipients in the use of federal funds as best possible and within reasonable time constraints. Monitoring shall be an ongoing process with technical assistance available throughout the implementation and completion of all activities undertaken.

In accordance with Part 91.230 of the Consolidated Plan regulations, the City of Mishawaka issues the below statement of policy regarding a Monitoring Plan. This statement of policy describes the monitoring objectives and procedures used in the monitoring process. The City will meet the overall monitoring objective to document and ensure compliance by annually planning and conducting review of projects and activities. Recipients deemed to be at a higher risk for non-compliance will receive an increased level of technical assistance and oversight until the concern has been resolved.

Community Development Block Grant

Part 570 governing the use of Community Development Block Grant (CDBG) funds requires that any activity, function, or program related to the use of federal funds for housing, suitable living environment, neighborhood improvements, and expanded economic opportunities, principally for low and moderate income persons, shall be monitored to ensure compliance. Monitoring for program compliance is an ongoing process of planning, implementation, communication and follow-up. Monitoring actually occurs throughout the life of a funded activity, from initial project planning to the end of long-term compliance periods. While the City of Mishawaka, along with the City of South Bend, will each develop and implement individual monitoring plans

to best meet the needs of their community, the underlying parameters for those plans follow.

Initial Review of Project Eligibility

- 1. Requests for funding must be supported with an application to be reviewed for allocation recommendation. Applications include specific information regarding design of project, cost of project and beneficiaries.
- 2. Each activity must be eligible under related program rules and must meet one of the three national objectives -- benefit low and moderate income persons, aid in the prevention or elimination of slum and blight conditions, or meet an urgent need which threatens the health or welfare of the community.
- 3. An activity must be consistent with local goals and objectives as expressed in adopted policies and/or established plans and must comply with related program regulations.
- 4. Successfully funded applicants are required to sign a funding agreement outlining all of the requirements, regulations and standards. Funding agreements for all real property activities shall specify the acceptable use of the property, the length of the restrictive period, and disposition requirements.

Ongoing Review of Project Compliance

- 1. On-site monitoring will be conducted as may be deemed necessary and reasonable by the City. Desk reviews and off-site monitoring will be an ongoing activity.
- 2. Claims for payment are filed, with appropriate documentation, with the program manager. The program manager reviews the claim and approves it for payment.
- 3. Quarterly, monthly, and/or annual reports on project and activity status are required of all sub-recipients.
- 4. The program manager will also monitor for beneficiary compliance.
- 5. The City of Mishawaka program activities for housing generally may include program income to the sub-recipient/contractor. The only housing program no completed by the City of Mishawaka, Community Development Department is with Habitat for Humanity of St. Joseph County. Habitat for Humanity of St. Joseph County is responsible for reporting all program income and its use to the City of Mishawaka. Program Income that cannot be immediately reinvested in the housing programs is returned to the City of Mishawaka.

Follow-up and Enforcement

- 1. Compliance concerns are addressed at all phases of an activity, as soon as the project manager is aware of the issue. Technical assistance is provided as necessary to maintain compliance.
- 2. Annual reviews of sub-recipient activities are conducted by the project manager, using a checklist of areas to be reviewed. The annual reviews are followed up with written statements of compliance or non-compliance. In situations of non-compliance, the written statements detail methods and timeframes to bring the activity back into compliance.
- 3. Sub-recipients may be required to file a Certified Public Accountant (CPA) annual report of sub-recipient's financial stability and federally funded project expenditures. Records shall be maintained for five years after project closeout, which is when final payments and all related matters are closed.
- 4. Enforcement of activities not in compliance shall follow Part 85.43 with the right of appeal, as well as termination of a contract/agreement.

The St. Joseph County Housing Consortium prepared an Analysis of Impediments to Fair Housing (AI) in June 2010. The AI found no substantial impediments to fair housing, however areas exist where access to housing could be improved:

- 1. Monitor Federal guidelines for defining income.
 - The calculation of the federal poverty line does not take into account several expenses that affect an individual's ability to pay for housing. Thee include, but are not limited to, utility bills and child cart obligations. Such expenses should be factored in as reductions to income to recalculate rent to an affordable level.
- 2. Continue analysis and efforts to expand the reach of the Human Rights Commission of South Bend to the City of Mishawaka and the rest of St. Joseph County. The South Bend Human Rights Commission could become a county-wide agency. The City of Mishawaka engaged the services of an intern from Michigan State University's James Madison College of Public affairs to conduct preliminary research on a possible collaboration between South Bend and Mishawaka. A county-wide agency would provide local access for all residents who need to ask questions or file complaints about fair housing. Currently, the City of Mishawaka supports fair housing efforts by the South Bend Human Rights Commission with CDBG funding and will continue to do so in 2014 with \$7,000 of funding.
- Support economic development efforts that improve employment prospects for low and moderate-income individuals.
 Development and investment in low-income areas is encouraged. Low-income households continue to be referred to budget and housing counseling programs to assist them to make positive monetary decisions and build wealth.
- 4. Work with entities providing services to ex-offenders to lessen barriers to employment and housing. Support organizations that provide housing and supportive services until an ex-offender realizes employment.

The St. Joseph Housing Consortium will continue the analysis and efforts to expand the reach of the Human Rights Commission to the City of Mishawaka and St. Joseph County. Support for the development efforts that improve employment prospects for low and moderate income individuals is on-going. People returning to the community from prison often need assistance in securing jobs and affordable housing. The City of South Bend has awarded HPRP and ESG funds to Dismas House, an organization which provides support and job referral services to ex offenders.

The City of Mishawaka requires that all First Time Homebuyers and Self Sufficiency clients attend a homeowner workshop for ate least 8 hours prior to closing on their home. This requirement will continue into 2014 to ensure homeowners in Mishawaka are educated and informed homeowners.



SF 424

The SF 424 is part of the CPMP Annual Action Plan. SF 424 form fields are included in this document. Grantee information is linked from the 1CPMP.xls document of the CPMP tool.

SF 424

Complete the fillable fields (blue cells) in the table below.	The other items are pre-filled with values from the
Overtag Information Workshoot	

Date Submitted 9/11/2013	Applicant Identifier	Type of :	Submission
Date Received by state	State Identifier	Application	Pre-application
Date Received by HUD	Federal Identifier	☐ Construction	☐ Construction
		Non Construction ■	☐ Non Construction
Applicant Information			
Jurisdiction City of Mishawal		UOG Code N/A	7 404 0050
Street Address Line 1 600 Ea	st Third Street	Organizational DUNS 0	
Street Address Line 2		Organizational Unit N/A	
City Mishawaka	Indiana	Department Community	Development Dept.
ZIP 46544	Country U.S.A.	Division	
Employer Identification Num	iber (EIN):	County St. Joseph	
35-6001115		Program Year Start Date	the control of the co
Applicant Type:		Specify Other Type if r	necessary:
Municipal: Local Government:	City	Specify Other Type	
		Housin	U.S. Department of g and Urban Development
Program Funding	A - i-t Number	Housin	g and Urban Development
Catalogue of Federal Domesti Project(s) (cities, Counties, loc	c Assistance Numbers; De calities etc.); Estimated Fu	escriptive Title of Applicant Pr nding	oject(s), Areas Affected by
Community Development Bl	ock Grant	14.218 Entitlement Gran	
CDBG Project Titles General Fair Housing Activities; Youth Programs; Spot Blight Elimina Owner-Occupied Home Reha Home Ownership Program; S	Programs; Senior Citizen tion; Public Infrastructure; abilitation; Self-Sufficiency	City of Mishawaka, Indi	ected by CDBG Project(s) ana
\$CDBG Grant Amount \$470,6	300 \$Additional H	JD Grant(s) Leveraged Descr	ibe \$0
\$Additional Federal Funds Le	veraged \$0	\$Additional State Funds	Leveraged \$0
\$Locally Leveraged Funds \$0)	\$Grantee Funds Levera	ged \$0
\$Anticipated Program Income	\$65,523	Other (Describe) PY 20	13 Remaining \$20,000
Total Funds Leveraged for CI	DBG-based Project(s) \$55	5,523	
and the state of t		14.239 HOME	New Artists of the Control of the Co
Home Investment Partnersh	iips Program	14.∠39 ⊓∪IVI⊏ 	
HOME Project Titles	rusia ang akkaya <u>a sa sa</u>	Description of Areas Affe	ected by HOME Project(s)
\$HOME Grant Amount	\$Additional H	JD Grant(s) Leveraged Desc	ribe
\$Additional Federal Funds Le	veraged	\$Additional State Funds	Leveraged

\$Locally Leveraged Funds	——————————————————————————————————————	\$Grantee Funds Leveraged	
\$Anticipated Program Income		Other (Describe)	-
Total Funds Leveraged for HO	ME-based Project(s)		
Housing Opportunities for P	eople with AIDS	14.241 HOPWA	
HOPWA Project Titles		Description of Areas Affected by HOPWA Project	ct(s)
\$HOPWA Grant Amount	\$Additional	HUD Grant(s) Leveraged Describe	
\$Additional Federal Funds Lev		\$Additional State Funds Leveraged	
\$Locally Leveraged Funds		\$Grantee Funds Leveraged	
\$Anticipated Program Income		Other (Describe)	
Total Funds Leveraged for HO	PWA-based Project(s)		-
		100 F00	Mass
Emergency Shelter Grants P	rogram	14,231 ESG	
ESG Project Titles		Description of Areas Affected by ESG Project(s)	1
\$ESG Grant Amount	\$Additional HUD Gr	rant(s) Leveraged Describe	
\$Additional Federal Funds Lev	/eraged	\$Additional State Funds Leveraged	<u> </u>
\$Locally Leveraged Funds	<u></u>	\$Grantee Funds Leveraged	
\$Anticipated Program Income		Other (Describe)	
Total Funds Leveraged for ES	G-based Project(s)		
Congressional Districts of:		ls application subject to review by state Executive O	rder
Applicant Districts	Project Districts	12372 Process?	
Is the applicant delinquent or "Yes" please include an addi	n any federal debt? If	This application was made available to the state EO 12372 process for review on DA	
explaining the situation.	uonai uocument	No Program is not covered by EO 12372	***
☐ Yes	⊠ No	□ N/A Program has not been selected by the state for review	ate
		1/1	
Person to be contacted regard	ling this application	\sim	(1) (page 1 mg)
Mul	7	/\/pn/	
First Name David	Middle Unitial A.	/ Last Name Wood	
Title Mayor	Phone 574-258-	1601 / Fax 5/4-258-1603	
Mail dwood@mishawaka.in.	gov Grantee Website	mishawakacity.com Other Contact dthomas @mishawaka.in.gov	
Signature of Authorized Repre	esentative	Date Signed	



CPMP Non-State Grantee Certifications

Many elements of this document may be completed electronically, however a signature must be manually applied and the document must be submitted in paper form to the Field Office.

☐ This certification does not apply. ☑ This certification is applicable.	

NON-STATE GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about ~
 - a. The dangers of drug abuse in the workplace;
 - b. The grantee's policy of maintaining a drug-free workplace;
 - c. Any available drug counseling, rehabilitation, and employee assistance programs; and
 - d. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will
 - a. Abide by the terms of the statement; and
 - Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 5. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted
 - Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- 7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

8. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

9. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with

its instructions: and

10. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 — It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

implementing regulations at 21 of 14 are 2001	
Thurs X loss	9/11/2013
Signature/Authorized Official	Date
David A. Wood	
Name	
Mayor	
Title	
600 East Third Street	
Address	
Mishawaka, Indiana 46544	
City/State/Zip	
574-258-1601	

Telephone Number

This certification does no	JLADDIV.	
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■ This certification is appli	CUDICI	

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 11. Maximum Feasible Priority With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 12. Overall Benefit The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2012, 2013, 2014, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 13. Special Assessments It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

- 14. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 15. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Telephone Number

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

Compliance with Laws It will comply with applicable	laws.
Tank Way	9/11/2013
Signature/Authorized Official	Date
David A. Wood	
Name ·	
Mayor	
Title	
600 East Third Street	
Address	
Mishawaka, Indiana 46544	
City/State/Zip	
574-258-1601	

	200 200 6
This certification does not apply.	Q2016837
	16821888
□ Thislife-stion is populately	\$50 E
■ This certification is applicable.	STREET, STATE

APPENDIX TO CERTIFICATIONS

Instructions Concerning Lobbying and Drug-Free Workplace Requirements

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Drug-Free Workplace Certification

 By signing and/or submitting this application or grant agreement, the grantee is providing the certification.

2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free

Workplace Act.

3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.

4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each

local unemployment office, performers in concert halls or radio stations).

5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see

paragraph three).

6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant: Place of Performance (Street address, city, county, state, zip code) Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 21.

Place Name	Street	City	County	State	Zip
City of South Bend	227 W. Jefferson Blvd.	South Bend	St. Joseph	IN	46601
City of Mishawaka	600 E. Third St.	Mishawaka	St. Joseph	IN ·	46544
		-			

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules: "Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15); "Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes; "Criminal drug statute" means a Federal or non-Federal

criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance; "Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including:

a. All "direct charge" employees;

 all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and

c. temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Note that by signing these certifications, certain documents must completed, in use, and on file for verification. These documents include:

1./	Analysis	of Im	oediments	to	Fair	Housing	9
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2. Citizen Participation Plan

Telephone Number

3. Anti-displacement and Relocation Plan

The Ment	9/11/2013
Signature/Authorized Official	Date
David A. Wood	
Name	
Mayor	
Title	
600 East Third Street	
Address	
Mishawaka, Indiana 46544	
City/State/Zip	
574-258-1601	

CPMP Version 2.0

Percent Completed Actual Number Expected Number Year Performance Indicators Sources of Funds Summary of Specific Annual Objectives Specific Annual Objectives Outcome/Objective Specific Obj. #

SL-3	SL-3 Sustainability of Suitable Living Environment					
SL-3 (2)	SL-3 (2) Improve the quality of a neighborhood through	CDBG	500 linear feet	2010		#DIV/0i
	public improvements and infrastructure.			2011		#DIV/0i
			1	2012		#DIV/0i
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				2013		#D1V/0!
				2014		#DIV/0i
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TABLE 3B AN	NUAL HOUSI	NG COMPLE	TION GO	ALS	
ANNUAL AFFORDABLE RENTAL	Annual Expected	Resou	rces used dı	ıring the pe	riod
HOUSING GOALS (SEC. 215)	Number Completed	CDBG	номе	ESG	HOPWA
Acquisition of existing units					
Production of new units					
Rehabilitation of existing units			['] □		
Rental Assistance					
Total Sec. 215 Rental Goals					
ANNUAL AFFORDABLE OWNER HOUSING GOALS (SEC. 215)					
Acquisition of existing units			l II		
Production of new units					
Rehabilitation of existing units	6	V			
Homebuyer Assistance	3				
Total Sec. 215 Owner Goals	9	V			
ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)					
Homeless					
Non-Homeless					
Special Needs					
Total Sec. 215 Affordable Housing					
ANNUAL HOUSING GOALS		<u> </u>			
Annual Rental Housing Goal					
Annual Owner Housing Goal	9	V			
Total Annual Housing Goal	9	V			

For the purpose of identification of annual goals, an assisted household is one that will receive benefits through the investment of Federal funds, either alone or in conjunction with the investment of other public or private funds.

CPMP Version 2.0 Grantee Name: Mishawaka

Proje	ect N	lame:	Sout	th Bend	Economi	c and Com	ımı						
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Admii	nistra	ation fees	to the	City of S	outh Bend	for administe	ring	g the	Consolid	ated Plan	and the St	. Joseph H	ousing
Conso	otritu	ım.											
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CPMP

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CPMP Version 1.3

City of South Bend

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CPMP Version 1.3

City of Mishawaka

Housing Market Analysis	/sis		Com	Complete cells in blue.	ılue,	
Housing Stock Inventory	Vacancy Rate	0 & 1 Bedroom	2 Bedrooms 3+ Bedroom	3+ Bedroom	Total	Substandard Units
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Occupied Units: Renter		0698	3874	1198	8762	
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Total Units Occupied & Vacant		4103	7702	8475	20280	0
Rents: Applicable FMRs (in \$s)		242	979	721		
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	luding South Bend and Mishawaka)
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CPMP	St. Joseph

	Substandard	Units			753	426		1179					0	0	0	
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ysis	Vacancy	Rate				%8	2%									
ng Market Analysis	,	Stock Inventory	Mismatch	Occupied Units: Renter	Occupied Units: Owner	Vacant Units: For Rent	Vacant Units: For Sale	Total Units Occupied & Vacant	Rents: Applicable FMRs (in \$s)	Rent Affordable at 30% of 50% of MFI		Housing Units	Occupied Units	Vacant Units	Units Occupied & Vacant	Pehabilitation Needs (in es)
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<u>Ŭ</u>	Continuum of Care H	Hor	nele	SS P	ndo	atio	n an	nS p	ppo	pula	omeless Population and Subpopulations	Ŋ						
				Chart	#		ļ											
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	Part 1: Homeless Population	ation	Ц	Emergency	ency	Ĕ	Transitional	Jai	na lanel et n	20 20 20 20 20 20 20 20 20 20 20 20 20 2	י טרמי		Data Quality	τλ				
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Tot	Total (lines 1 + 2a)				173	_		297		ō	7	470						
ď	Part 2: Homeless Subpopulations	ulatior	SI SI		She	Sheltered	,		Un-sheltered	tered	Total		Data Quality	iţ.		ı		
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4.	Veterans							20				9						
ιν.	Persons with HIV/AIDS							25				io N						
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7.	7. Youth (Under 18 years of age)	(\$100 BEST 185		129		8					and the second second		- And Spice Size	de la company
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Pa	Part 3: Homeless Needs Table: Individuals	beed: Current	dslisvA	qsĐ lsoĐ	Complete	lso2	Complete	Goal	Complete	leo2	Complete	Goal Complete	Goal	Actual	% of Goal	Priority H. M.	Plan to Fund	Fund Source CDBG, HOME HOPWA, ESC Other
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吐	Part 4: Homeless Needs Table: Families	грээ И	Currentl IdaliavA qeĐ	leoĐ	Complete	l500	Complete	lso2	Complete	l602)	Complete	Goal	Complete	lso2	leutoA	lso2 to %	Priority H. M.	Pian to Fund	Fund Source: COBG, HOME HOPWA, ESG	НОРМА, ЕSG Отћег
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Completing Part 1: Homeless Population. This must be completed using statistically reliable, unduplicated counts or estimates of homeless persons in sheltered and unsheltered locations at a one-day point in time. The counts must be from: (A) administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates. The quality of the data presented in each box must be identified as: (A), (N), (S) or (E).

homeless persons in sheltered and unsheltered locations at a one-day point in time. The numbers must be from: (A) administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates. The quality of the data presented in each box must be identified as: Completing Part 2: Homeless Subpopulations. This must be completed using statistically reliable, unduplicated counts or estimates of (A), (N), (S) or (E)

hotel/motel/apartment voucher arrangements paid by a public/private agency because the person or family is homeless. Do not count: (1) Sheltered Homeless. Count adults, children and youth residing in shelters for the homeless. "Shelters" include all emergency shelters and persons who are living goubled up in conventional housing; (2) formerly homeless persons who are residing in Section 8 SRO, Shelter Plus homelessness or abandonment, now reside temporarily and for a short anticipated duration in hospitals, residential treatment facilities, emergency foster care, detention facilities and the like; and (4) adults living in mental health facilities, chemical dependency facilities, or transitional shelters for the homeless, including domestic violence shelters, residential programs for runaway/homeless youth, and any Care, SHP permanent housing or other permanent housing units; (3) children or youth, who because of their own or a parent's criminal justice facilities,

Places not meant for human restaurants), abandoned buildings, building roofs or stairwells, chicken coops and other farm outbuildings, caves, campgrounds, vehicles, transportation systems (e.g. subway tunnels, railroad car), all-night commercial establishments (e.g. movie theaters, laundromats, nabitation include streets, parks, alleys, parking ramps, parts of the highway system, transportation depots and other parts of Unsheltered Homeless. Count adults, children and youth sleeping in places not meant for human habitation. and other similar places.

ıΩ	Grantee Name: City of South Bend	h Bei	pu																_	١
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Appendix B

Insert comments from 30-day public comment period here...